



Director of
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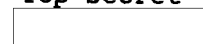
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USSR: Anniversary Speech

Moscow party chief Grishin gave the major address at a ceremony yesterday marking the anniversary of the Russian Revolution.

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Comment: Grishin gave more support to efforts to get detente back on track than President Brezhnev did in his address last week. Grishin's remarks were closer to the line taken by party secretary Chernenko in another speech last week.

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Grishin also repeated the call for better relations with China but reassured Vietnam that this was not at its expense. He implied that Nicaragua is one of Moscow's friends of "socialist orientation." This is the first time a high-level Soviet spokesman has used this formulation.

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The ceremony and the choice of Grishin to give the speech provide few new clues about the current political lineup in the Politburo. The selection of Chernenko or of Politburo member Andropov--the other leading succession contender--would have suggested a strengthening of either's political position.

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Chernenko continued to outrank Andropov in the leadership lineup. The absence of secretary Kirilenko reinforces other indications that he will be retired when the Central Committee meets later this month.

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POLAND: Glemp Urges Moderation

Archbishop Glemp seems intent on discouraging participation in nationwide strikes or demonstrations that Solidarity has called for next Wednesday, but he is unlikely to head off all protests or to dissuade the regime from using harsh measures.

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Some Church officials, however, do not anticipate much trouble. One told a US Embassy officer in Warsaw that he expects only minor work stoppages. He said that the possibility of large demonstrations was considerably less than before 31 August, the most recent day of protests called by Solidarity.

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Comment: Glemp probably believes that the Church, as the only true representative of the people, has to reestablish official contacts. He might see his meeting with Jaruzelski as a way of urging moderation. In addition, he may believe that this is the time to press for an official public commitment to a timetable for a Papal visit.

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The meeting would be of even greater benefit to the regime. Official media would emphasize that the Church and government are working together to keep peace, and the authorities would hope an announcement of the Pope's visit, probably for next June, would calm some emotions. The authorities also might hope the meeting would cause more friction in the Church, where there has been criticism of Glemp's failure to take a tougher stand against the regime.

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JAPAN: Political Calendar

Continued infighting in the ruling Liberal Democratic Party could delay plans to elect a new prime minister on 29 November.

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After the party elects a president at its convention on 25 November, party officials plan to call an extraordinary session of the Diet four days later to choose a prime minister. The party has a comfortable majority in the Diet, and the party president normally would have little trouble winning the prime ministership.

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Party officials also expect the new prime minister to announce his cabinet on the 29th. The party hopes the Diet would then be able to turn to the supplemental budget and other economic problems.

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Comment: //Factional rivalries and personal disputes have dominated the campaign for party president. If this struggle carries over into the convention on 25 November, it could deny the new president full support of the party when the Diet meets to elect the prime minister. To prevent this kind of split in the party, Liberal Democratic leaders may try again to identify an acceptable compromise for party president through negotiations and would delay convening the Diet.//

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Party infighting has already postponed cabinet approval of the budget for next year. It will not be approved until at least mid-January.

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EL SALVADOR: Insurgent Activities

Guerrilla operations are continuing to put pressure on the armed forces. [REDACTED]

The insurgents this week attacked towns in central and eastern El Salvador in an effort to extend the offensive they began last month. [REDACTED]

[REDACTED] They also have continued widespread harassment and economic sabotage, including destruction of electrical facilities and attacks on commercial traffic. [REDACTED]

Government forces, [REDACTED] sive against strategic economic targets and key cities, generally remain in a defensive position. [REDACTED]

Comment: Although reporting still does not indicate that a massive offensive is imminent, insurgent operations are on the upswing following a lull last week. The lack of a major response by the government leaves the guerrillas with the initiative. The beginning of the dry season this month will make it easier for the insurgents to move and to resupply, giving them an opportunity to expand their operations closer to San Salvador and other cities. [REDACTED]

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TURKEY: Constitutional Referendum

//The National Security Council's draft constitution probably will be approved in the nationwide referendum tomorrow, but by a slimmer majority than the ruling generals expect.// []

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//The draft provides for the automatic elevation to the presidency of General Evren, chief of the Council. The document, widely considered much more restrictive than its predecessor, has been criticized by civilian political leaders, the intelligentsia, and some military officers outside the ruling circle. []

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Comment: //The constitution almost certainly will be approved, because the public will be voting more for the popular Evren than for the document. Voter turnout is likely to be heavy as a result of the law that makes voting in the referendum a condition of voting or running for office in the parliamentary election tentatively scheduled for next fall.// []

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//The generals probably would interpret a narrow margin of victory as a signal to be more conciliatory in the coming debate on laws governing political parties and elections than they were in formulating the constitution. They are not likely to be diverted from their goal of establishing a stable political system, however, and will continue to direct Turkey's political development over the next seven years to ensure that their reforms take root.// []

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USSR-US: Proposed Talks on Outer Space

The USSR has called for the resumption of talks with the US on antisatellite weapons and for the creation of a working group at the Committee on Disarmament to deal with arms control in outer space.

//The proposals were made on 29 October in a UN resolution sponsored by Soviet clients. Several US allies expect initial action on the resolution within two weeks, and most West European nations favor talks on outer space. They have asked the US to be flexible in negotiating an alternative resolution and to answer Moscow with concrete proposals.//

Comment: //The call by the USSR for bilateral negotiations probably is an attempt to delay or halt US anti-satellite and space-based weapon programs. They also are advocating multilateral negotiations to increase pressure on the US.//

//A two-year Soviet diplomatic and propaganda campaign to persuade the US to negotiate had already gained support from nonaligned nations and had stimulated counter-proposals from US allies that are under domestic pressure to support any arms control effort. The West Europeans are concerned that an arms race could endanger their growing investments in space systems, but they are skeptical of Moscow's motives.//

//Although the Soviets are pleased by the international support for their initiatives, they are concerned that proposals for the complete demilitarization of space would threaten their large space-based military support systems. Moscow also is reluctant to have multilateral negotiations on any treaty that might affect its strategic programs. Instead, it probably views the stalled bilateral anti-satellite weapons talks as best for its purposes.//

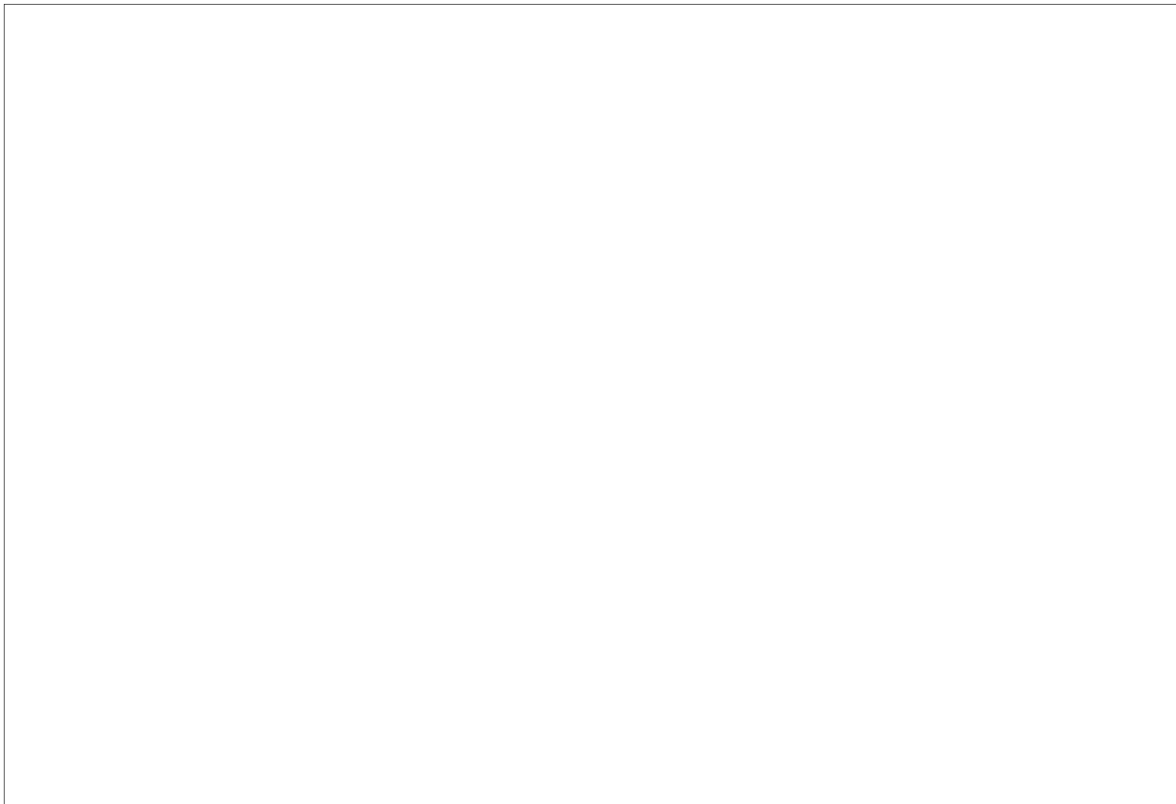
//In the short term, the formation of a working group in the Committee on Disarmament--without a mandate to negotiate a treaty--would be likely to satisfy US allies and many of the nonaligned states. A resumption of the bilateral talks probably would prompt these nations to deemphasize the issue in UN forums. If neither occurred, the US could expect continued pressure from all parties.//

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LEBANON: Clashes in Tripoli

Lebanese internal security forces intervened yesterday to stop the three-day-old fighting in the northern town of Tripoli between the Syrian-controlled and largely Alawite Arab Democratic Party militia and the local Sunni Muslim militias. The fighting reportedly left 16 dead and 31 wounded. Clashes involving pro-Syrian militias in this city have erupted periodically since August 1981. Last May Syria had to send reinforcements to quell a particularly serious outbreak. [REDACTED]

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Comment: The fighting in Tripoli is another example of the confessional violence--often incited by outsiders--that can flare up with little provocation. As the government seeks to extend its control of the country, its forces are likely to be thinly spread as they try to cope with such incidents. [REDACTED]

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Special Analysis

SPAIN: The Socialists Prepare To Govern

//The Socialists and their adversaries have reacted with caution and moderation to the party's landslide victory last month. The financial community, the Church, and the military seem prepared to give Felipe Gonzalez time to demonstrate that his party will avoid the path of radical reform. The Socialists are trying to scale down public expectations of quick economic improvements while preparing largely symbolic changes in government administration. Clear positions on defense and foreign policy issues have not yet emerged, but early developments suggest the party is having second thoughts about some of its more controversial campaign planks.//

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//The victory has vindicated Felipe Gonzalez's transformation of the party from a self-declared Marxist grouping into a moderate, essentially social democratic party. A radical minority is still active, but its influence in the party is unlikely to increase in the short term.//

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//Gonzalez seems aware of his limited room to maneuver. His first speech after the election stressed that democracy and the constitution--not socialism--were the real winners. The new government will not be sworn in until early December, but Gonzalez has already said that influential independents will be invited to join his cabinet. Most of the rumored ministerial candidates in the party are prominent party moderates.//

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//The government's domestic program in the near term will be longer on style than substance. The new cabinet is likely to move quickly to carry out administrative reforms, but firm action on the regional autonomy question probably will not come until next year.//

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//Gonzalez has taken pains to puncture unrealistic public hopes of a speedy economic turnaround. The Socialists have already backed away from their pledge to create 800,000 jobs in the next four years. Party leaders now say their main goal will be to reverse the current decline in jobs.//

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[redacted]
[redacted] It will be several months before a coherent economic program is announced. In their first year in office, the Socialists are unlikely to pursue policies that would aggravate inflation and the balance-of-payments deficit.// [redacted]

Defense Issues

//During the campaign, the party committed itself to "freeze" Spanish integration into NATO and to hold a referendum on the membership question. Socialist statements are vague on content and timing, however, and some party officials suggest Gonzalez will first discuss the issue with concerned groups in Spain and with friendly governments and socialist parties.// [redacted]

//Many Spanish Socialists appear to be thinking in terms of partial participation in NATO. The level of knowledge among Socialist leaders about the Alliance and the potential costs and benefits of membership is low, however, and they may come to see some distinct advantages to membership.// [redacted]

//Gonzalez has reaffirmed his support for maintaining Spain's security treaty with the US. Socialist foreign policy specialists seem generally pleased with the agreement's terms, but the party has called for renegotiation of the treaty to excise all connections to NATO membership.// [redacted]

//The specialists probably are beginning to appreciate the complexity of the agreement and the difficulty of reopening the bargaining, especially in view of the treaty's expiration next May. They seem interested in finding some mechanism for accepting it without prejudice to the NATO question, but they recognize the legal and political obstacles involved.// [redacted]

[redacted]

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[REDACTED]

So Far, So Good

//Meanwhile, the transition to a Socialist government seems to be going smoothly. [REDACTED]

[REDACTED]

//The Pope has warned that the Church will oppose legalized abortion or restrictions on clerical education. If its basic interests are not jeopardized, however, the Church is likely to work with the new government.//

[REDACTED]

//The financial community, reassured by the absence of nationalizations in the Socialist program, has taken Gonzalez's victory in stride. The stock market held firm in the days after the election, and there has been no significant flight of capital.//

Outlook

//The real time of testing for political stability will come in a year or so, when the Socialists have had an opportunity to put their programs into effect. If the economy continues to decline, the trade unions and party leftists will increase pressure for the enactment of radical measures.//

//Gonzalez could be tempted by his large majority in parliament to introduce policies that herald fundamental changes in foreign policy or that substantially increase the level of social conflict. In either event, however, the military--backed by disillusioned sectors of the right and the business community--would not stay idle.//

[REDACTED]

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